Chair Karl Bentley welcomed board members, staff, and Department of Natural Resources Deputy Director Darin Bird and Heather Shilton from the Attorney General’s Office.

Chair Bentley reviewed the agenda. He asked board members for approval of the board agenda as presented.

**MR. BILL BLEAK MADE A MOTION THAT THE BOARD APPROVE THE STATE PARKS AND RECREATION BOARD AGENDA. MS. LOIS BULLOCH SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**Approval of Minutes**

Chair Bentley asked board members for review and approval of the May 6, 2010, board meeting minutes.

**MR. GLENN GREENHALGH MADE A MOTION THAT THE BOARD APPROVE THE MINUTES OF THE MAY 6, 2010, BOARD MEETING. MR. ELI ANDERSON SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**Director’s Report**

Director Mary Tullius said since our last meeting there have been a number of things going on; we’ve been very busy in the parks. Regarding This is The Place Heritage Park event center. At the last board meeting, board members requested that we report back with the results of the neighborhood
discussions regarding the proposed event center. Since that time, a board meeting was held at the park. As you may recall, Mr. Brian Jensen who appeared before the board had some concerns. Mr. Ellis Ivory and Mr. Matt Dahl met with Mr. Jensen and the neighbors at several different meetings. They reached agreement on the materials and design. Some of the design changes include natural cedar siding and shingles, the angle of the building, landscaping, the entry and some other minor architectural design changes. They reached consensus and plans to break ground sometime this month continue. They were hoping to do this in July, but it didn’t all come together. The estimated cost of the building is $1.8 million. They have raised most of the money, either from donations or from Mr. Ivory himself and from some restricted funds they had. They must still raise about $300,000 and if they can’t raise that, they will probably make some further design changes. There was a fire at the park on June 12, the Savage Brothers Barn burned down early that Saturday morning. Sadly, 14 baby animals died in that fire. They plan to rebuild and Hogan Construction, which is building their event center, has offered to construct that building at cost. They plan to rebuild and will get some money back from Risk Management. That won’t cover the entire cost, but with Hogan picking up some of those costs, it will help. They hope to have it open for Candlelight Christmas. The Fire Marshal determined the cause was inconclusive, but they speculate it was caused because there was a heat lamp left on overnight. At that time, you might remember it was very cold and the baby animals were chilled so they left a heat lamp on that perhaps got a little too close to some straw and caught the barn on fire.

Our concession management process, or private business partner process, is one of our main initiatives for this year. Our goal is to revise, to improve and institutionalize this entire concession process, everything from the beginning on how we write contracts, what’s included in the contract, to actual training for park managers on how they work with their concessionaires, how they monitor those contracts, etc. We recognize the value of parks having concession operations to better serve visitors and meet their service expectations and create opportunities for private business partners. For those reasons and because we have had some good and bad experiences over the last few years, we are working on institutionalizing that process and improving that with today’s standards. We will come back with more information as we finish that process. We have a great group of folks working on this initiative. Mr. Eli Anderson asked if we are leaving money on the table if State Parks is to take over some concession operations. Director Tullius said this is something they have been discussing with DNR Director Mike Styler. We are trying this at Palisade State Park as no businesses were found to operate the grill at the golf course. We have struggled to find somebody who wants to run this and make it work. There was a woman who managed the grill for several years and who did a good job, but she chose not to do it this year due to health reasons. They put out an RFP, but when they received no responses, the park staff asked if they could do it themselves. They secured permits and staff, and we gave them some extra money to get this going. They are doing a good job. The truth will be in the numbers, so we will analyze it after the season and review the costs and revenue and determine if it’s worth it. One nice touch is that they were able to take a golf cart around the campground in the afternoons with ice cream and soda, and sell goodies to the people in the campground. They have been able to add little things like that in the park that maybe a private business partner would not have done. We are looking at opportunities like this in every instance. Every park will be on a case-by-case basis; we will analyze what services need to exist at the park and see if we can do it and if we should be doing it.

Business Plans: Planning Coordinator Jamie Dalton will report on this today and where we’re going with this process. For the past seven months we have been focusing on a process to develop business plans. Planning Coordinator is an economist and is so good at this, so his return to the Division has been a boost in this area.

The Self-Sufficiency Team continues to hold meetings. Our first priority was to generate a list of revenue generating ideas. We have that list; some of those ideas we can implement immediately and we are working on those. Others are fee-related so we have to do some work and come back to the board, as well as the Legislature, to get those fees approved. The second phase is to explore additional cost savings; we are working on that right now. We have some good ideas, but over the past several years we have already been doing this so we likely have fewer ideas in this area. We have already been tightening our belts and have already implemented so many cost saving measures. We are moving forward with our Self-Sufficiency Team.
The legislative audit kicked off last week. Director Styler and Director Tullius met with the auditors who went right to work on Thursday. The auditors have been meeting with region and park managers to discuss the audit. They have asked Director Tullius for a lot of information and have spent a lot of time with Fiscal Manager Mark Forbes. We are trying to give them as much information and be as cooperative as possible. They will probably conclude their audit in late August or early September. Chair Bentley asked about the focus of this audit. Director Tullius said in her conversation with Auditor General John Schaffe, he said he needed more direction on the audit because there was a statement in the letter about efficiency and privatization principles. His opinion was that these are two huge areas and it’s perhaps too much to focus on both, which is Mary’s sense. Also, auditors have told park employees that they are probably going to focus more on efficiencies and maybe look at what we are doing to work with private business partners. They have been spending some time with the concession operations at the parks and have asked them some pointed questions about their relationship with the park staff. Also, park employees are talking about some of these things that we can do on our own to increase revenue if we have the latitude and flexibility to do that.

Deputy Director Fred Hayes said he looks forward to these board meetings. He said there are some phenomenal things happening in the parks this summer. He said he as he has traveled around the state and is very impressed with the facilities and the parks. Our employees have really made the effort to make sure facilities are cared for and in good shape. We received a phone call the other day from a customer who said he has traveled to every state west of Mississippi this summer and has stayed in state parks in every state and that Utah’s parks are by far the cleanest, the nicest, and the best-run parks that he has visited. He said he has complained to the other states so he felt as though he should call with a compliment also. He singled out Dead Horse Point as being one of his favorites and also enjoyed Kodachrome.

Mr. Hayes said our employees have begun looking at their operations with more of a business eye. In the past we have focused mainly on hiring people who are recreation and resource-oriented, rather than those with a business background. He said over the past year or two, our employees have really taken the challenge to increase collections, and have done an amazing job. He said about 70% of our parks increased their collections over what they collected the year before. Visitation didn’t increase, but collections did. He reviewed several parks. Our employees are being very creative in their ideas to market the parks and generate revenue. We want to change the emphasis with our concessionaires, as we refer to them now, to private business partners. Deputy Director Hayes mentioned that park managers have been including concessionaires in their staff meetings and trainings, to make the relationship more seamless. He explained how the new concession at Yuba, Sequoia Motorsports, began.

There are three parks (Dead Horse Point, Edge of the Cedars, and Goblin Valley) that are in the process of writing books about their respective parks. They have found that people in their gift shops are looking for information about their specific parks, so they decided they would write the books themselves. These books will be not only be available at the park, but other venues also.

There has been an increase in OHV and boating accidents and fatalities this year. Our employees are working on this issue and brainstorming solutions. Our boating program has been on television promoting safe boating, especially wearing life jackets. We are working very hard to promote wearing helmets on OHVs also. August is a tough month for us, so we are watching our employees very carefully to make sure they are receiving assistance as needed and don’t get burned out before the end of the summer.

Mr. Bill Bleak asked if there have been any negative comments about the concessionaires in regards to the audit. There are always areas that need improvement, and the concession team is working on the new process to resolve the issues. Mr. Joe Hull asked about the former Antelope Island concessionaire and if it would be replaced. He was told there is a new concessionaire that is occupying a different building. It was suggested signs be placed at the old building to let visitors know where to find the new concession.
Deputy Director Karen Krieger reviewed the report that was included in the board packet. There have been a number of very good promotions. Sunset and VIA magazines are featuring Antelope Island in their upcoming issues. The Travel Channel is featuring Snow Canyon in their “Best Places I’ve Ever Been” series. Two staff members in the office are working with park staff to design the books that are being written by park staff, so that cuts our production costs. They have also been working with the program staff to get messaging out to help people recreate safely. The Rockin’ Utah Program is one of the best ideas over the last few years that speaks to the core of our mission. By the end of our season, we will have conducted 16 programs, and served 615 people, which represents 108 families. This is only the third full year of offering these programs. Many programs are full before we start in May. Even more than the statistics, the comments we receive from the participants speak to the effectiveness of the program. The purpose of these programs is to get people who aren’t used to being outdoors, outside and learning new skills. An evaluation is conducted after each activity and 80% say they have never tried that activity before, but will continue being involved in it. We are reaching our target audience. They are small groups, so we get to know the people very well. We have set up a website where they can share their photos. We are very happy with the success of this program. Chair Bentley asked Karen to review the process a person would follow to sign up for a particular program.

Employees have been looking very hard at what more we can do in terms of raising money and fundraising for the parks. A donation tab has been placed on the website with information on how people can donate to either Friends groups, parks, or projects. We have more work to do on it to make it more user friendly, but it is a good start. We are looking more aggressively at finding sponsorships for our programs, mainly the Rockin’ Utah program. It is our goal to have the Rockin’ Utah program completely underwritten by a corporation or a number of corporations by next year. We have an intern conducting research on potential sponsors. The Statewide Friends group is hosting a meeting in September for representatives from all of our Friends groups. We now have a statewide Friends group and seven park Friends groups. Some of these groups are very new so they could use some training on how to do fundraising. We would like to connect these groups and supply some training. Deputy Direction Krieger invited the board members to attend this meeting if they would like. This will probably be held at either Wasatch Mountain or Antelope Island.

The Reservations section has done an amazing job in collecting revenue and holding costs down this year. They had a 46% increase in revenue this year, which has been attributed mainly to the website being more accessible this year because of the new program. Everybody is being much more revenue conscious.

Director Tullius introduced James Behunin from the Legislative Auditors Office. Mr. Behunin is the supervisor of the audit that we discussed earlier. Chair Bentley asked him to share information concerning the scope of the audit they are conducting. Mr. Behunin said there are some legislators who have asked for an audit of the division. There are two issues, one is privatization and to what extent can we privatize some of the operations in the division. The other issue is operationally, are there some inefficiencies we can identify and correct? It sounds as though employees are working aggressively to fulfill that business-like mentality that some of these legislators feel is lacking. He feels we can document that there is progress made in that regard. Mr. Behunin said this has been a very enjoyable assignment so far. He has spent some time at Antelope Island with Park Manager Ron Taylor and also spoke with the concessionaire. He has been to Bear Lake and is very impressed with the facility there. He also spoke with the concessionaires there. They are just trying to get to know the operations right now. He has had auditors at a lot of the parks already. He asked board members to let him know if there are issues they feel should be covered during the audit. He was asked if auditors were asked to look at other states that have proposed privatization in their park systems and if they were successful. He said they have looked into this and it will be covered in the audit. They have found some states that have privatized some campsites. They haven’t found anybody that has been able to take an entire operation and privatize it. One thing he has found is that we provide a lot of law enforcement. He discussed law enforcement in Rich County and Bear Lake, and the issues we face there. If we were to privatize parks, there are several areas that will be affected and we will have to find out what the ramifications are with the counties. This will be presented to the legislature. We have a legislature that has some very creative thinkers and this is a group that wants to probe and find out just what we can do. Mr. Behunin said they will provide them the
Mr. Joe Hull said his concern is that there are only certain parks that make money and that a private entity would like to take over. If we privatize one of these parks, it takes the funding stream away from some of our other parks that don’t necessarily make money. There is some fear that the legislature will force us to close the parks that don’t make money and we have some great historical parks that we should keep. Mr. Behunin said the audit will address that issue. Mr. Behunin said they will lay out options and alternatives to the legislature. Mr. Behunin explained how the Forest Service contracts out to a private company to run their campgrounds. Mr. Behunin said they are committed to being very thorough in their audit and giving the legislature the best information possible. He said they have no agenda in mind and will not push privatization if it’s not feasible. He said they may lay out some options and it’s not unreasonable to say we may want to try different options in some locations. He said if they did that, they would lay down the criteria and say that if it does succeed, this is what we would expect to have reported back to us to see if we would continue it. Mr. Joe Hull voiced his concern that the parks will be cherry-picked and take what is productive and leave the parks that are not productive. Mr. Behunin said that is not a good deal for the citizens of Utah if it doesn’t improve efficiency and takes away from our revenue stream and profits. Chair Bentley thanked Mr. Behunin for reporting on the audit.

State Parks and Recreation Budget Update

Financial Manager Mark Forbes asked board members to refer to the handout they were given today. He reviewed the handout, beginning with the “State Park Fee Collections” report. He then reviewed the “Visitation, Collections, and Expenditures” report by each individual park. Ms. Irene Hansen mentioned that we should take into consideration those visitors that use annual passes because they aren’t counted. Mr. Forbes said they are aware of this and are working on it. Director Tullius explained that when annual passes are purchased in the Salt Lake Office or a region office, the individual is asked which park they visit the most. The revenue is then assigned to that park. Mr. Forbes then referred to the “Comparison of Fees to Total Expenditures” report. He reviewed this report. He said our staff should be very proud of what they are doing in the parks during these hard economic times. Ms. Bulloch said she is surprised that golf revenue is down. Mr. Forbes said a team has been formed to look into this further. Mr. Anderson mentioned that the services we offer often subsidize people, such as people with the huge boats that are launching them at our parks. Mr. Forbes said we may need to start segmenting the market and adjust the fees accordingly.

Director Tullius said we wanted to give the board a year-end report of the budget. She said everybody in our agency deserves a pat on the back. Every single person has worked very hard to make it through the tough budget times. We have remarkable employees that are really trying to make this agency work. We run into challenges when we’re told to run more like a business and we don’t have some of the tools that we need to that, because we are government. Mr. Anderson complimented the Division on what they have done and what they have accomplished in the improvements with revenue. He is concerned about how and to whom we tell this story. He feels like we may be punished with a reduction because of this. Director Tullius agreed with Mr. Anderson. It concerns every one of our employees. As we have talked about the privatization audit, people are concerned about their jobs because if we privatize state parks, people are out of jobs. Now that we are in a new fiscal year, we have $8.4 million of general funds. In the past, we have been as high as $12 or $12.5 million. In the final report from Executive Appropriations, they indicated that for this fiscal year they took an additional $1.35 million from our restricted funds and then took that amount out of our general fund. They said this would be a one-time deal and they would replace it next year. As we have reviewed our situation, we plan to ask them to leave our general fund at $8.4 million because we feel we can manage with that, relying more on our restricted funds. We will have to adjust fees in some areas. Mr. Ott asked Director Tullius if she has gone to the Legislature during the past year to ask for additional funds for any particular park or program. Director Tullius said we first go through DNR and then the Governor’s Office. We continue to put things in our requests to DNR and the Governor’s Office. She said they don’t necessarily always make it to the legislature. We have asked for greater amounts of OHV money for statewide OHV projects that are off-park. We have asked for a greater amount of boating money for projects such as docks. We cannot use federal money to do that, so we must rely on state money. We did receive $440,000 to help purchase the dry storage building at Jordanelle. We also received $650,000 from our restricted funds to go back into capital infrastructure. This is for our most critical capital needs. Construction Manager Dan Clark has
been working with region managers to find out what their most critical needs are and they came back with $8.1 million worth of critical needs. This is the problem we are facing. We are trying to prioritize our needs in order to address them. Mr. Marty Ott said it is very unfortunate that the legislature continues to take “nickels and dimes” away from State Parks that we really can’t afford to lose. He complimented Director Tullius for doing the very best she can with what State Parks is given.

Director Tullius mentioned that we have been assigned a new analyst through the Governor’s Office. The analyst that left made a comment as he was leaving that DNR is considered a training ground for new analysts. This concerns DNR Administration and also the divisions. DNR Deputy Director Darin Bird noted that in the 10 years he has been at DNR, there have been eight different budget analysts in that position. He feels that DNR has taken greater hits, at least percentage-wise, than any other agency.

**Wasatch Mountain State Park Resource Management/Business Plan Review**

Chair Bentley welcomed Planning Coordinator Jamie Dalton and told him he is glad to have him back at State Parks. Mr. Dalton referred board members to the Wasatch Mountain State Park Resource Management Plan (RMP) they were given. Mr. Dalton said he came in mid-point when the plan was in process. They are working on a business plan that will be appended to this plan when the board is asked to vote for approval. The final plan should be complete and presented at the next board meeting. He reviewed the major points that have been addressed with this RMP. A business plan will be included with each RMP that is developed. Chair Bentley asked when this plan was initiated. Mr. Dalton said this planning process began about two years ago. They had a great team working on this plan. Ms. Irene Hansen commended Mr. Dalton on the work that has gone into this plan. She really appreciates receiving these plans because they include so much information. She feels the RMP helps to focus our energy and manage the parks. Mr. Dalton said most of the credit goes to Mr. Rock Smith and Ms. Edie Trimmer because before they retired from State Parks, they steered this planning process. Mr. Dalton said it is good to have this planning process because the people involved come up with ideas that the park staff don’t see because they are doing day-to-day duties. Mr. Anderson shared an experience he had at Wasatch Mountain State Park about four years ago. Chair Bentley said these plans are based on the visitors to the park rather than somebody sitting behind a desk. Mr. Jaren Davis asked Mr. Dalton if the scope of the management plan will include addressing the golf fees. Mr. Dalton said golf fees will be addressed in the business plan.

Mr. Dalton said business plans will help us to operate more efficiently and still stay within the context of what we have in the RMP. He reviewed the highlights of the business plan for Wasatch Mountain. He said the first thing they are looking at is how to reduce costs. Another item they will look at is the bond that we have for golf course. Director Tullius has set up a meeting with the Treasurer’s Office, DFCM, and Zions Bank to discuss the details of the bond and how we can reduce the rate. Director Tullius said we know we can’t pay off the bond, but we will look at refinancing it. We think that we may be able to save $50,000 per year. We are very positive about being able to save some money for the park and increase revenue. One revenue generating idea we will look at is off-peak pricing at both golf courses. Mr. Jaren Davis discussed some experiences he has had with golf courses and fees. He suggested we look at a tiered approach for the golf fees, such as one fee for locals, another for state residents, and even another for out-of-state visitors. Mr. Dalton said they discussed this issue with the golf pros in their meeting yesterday. We rely on the golf pros for the information because they are aware of golf trends. We have watched a decline in golf rounds played over the last few years. Mr. Dalton has checked with other golf courses to learn their trends. Mr. Dalton said they will probably be asking the board to take a look at golf fees in the near future. Ms. Lois Bulloch asked if the team looked at the tiered approach to fees because she feels like it is a good idea. Mr. Dalton said they are still looking at it administratively. Mr. Davis said the fee is actually indicative of the experience golfers will have. Mr. Anderson asked if data is collected for local residents and non-residents. Mr. Dalton said he isn’t sure if this is collected or not. He said he doesn’t think having a tiered fee is a good idea for the local residents. Mr. Glenn Greenhalgh echoed Mr. Anderson’s feelings with the fees. He said his strong belief is that we operate a statewide system, rather than just community-based parks. Mr. Dalton said they are also looking at a bounce-back promotion for off-season or shoulder-season. They would like to increase
tournament play at Soldier Hollow. They would also like to put cabins in the campground for visitor use. They would like to end the introductory discounts at Soldier Hollow, since it has been open for six years now. They have been talking about marketing and promotion, especially to Utah County residents. They would like to start working more with resorts. There are some group use areas within Wasatch Mountain they feel they could turn into fee areas. They would also like to expand some of the water share leases if possible. They feel like these ideas could increase revenue with minimal investment.

State Parks Toolkits and Business Plans Information

Planning Coordinator Dalton said Director Tullius has promoted business plans because it is very important that we operate efficiently. We need to operate more effectively and efficiently while still promoting the mission of the parks. We are focusing mostly on financial analysis during the business plan process. We have instituted a business plan at Sand Hollow. We are working on the Wasatch Mountain, Scofield, and East Canyon business plans. They expect to have business plans initiated in the next few weeks at Dead Horse Point, Palisade, Snow Canyon, and Territorial Statehouse.

Planning Coordinator Dalton reviewed the information toolkits that have been developed for each individual park. We feel these are very important to build support from the community. We feel like we need to let the local people know that we have a positive impact on the communities. We need to educate our park staff on the park-specific information. Chair Bentley asked if they are including the partnership with the counties regarding law enforcement agencies or other areas. Mr. Dalton said he has asked the park managers to include information such as this in their individual toolkit. Ms. Lois Bulloch suggested that the information needs to be taken to the TRT boards, for example, to obtain funds their own activities at the park. She said Todd Prince at Frontier Homestead is a good and successful example of this. Vice Chair Ott talked about experiences he has had with negotiations to prevent “drama.” He suggested that if we want to see drama, close a park. He shared an example at Coral Pink Sand Dunes where negotiations were used for a positive outcome. He said if under the reality of economic duress, there was a suggestion that Coral Pink Sand Dunes be closed, nobody would notice until the “closed” sign was put up. These parks are extremely important to the local communities. He complimented Mr. Dalton on the work that is being done on the toolkits and said this project should never end. He said this is marketing our worth and our worth is considerable.

Chair Bentley suggested a lunch recess at this time.

Antelope Island State Park Hunting Rule Proposal

Chair Bentley welcomed DNR administrators, Division of Wildlife Resources, State Parks administrators, legal counsel for State Parks, and the visitors to the Utah State Parks Board meeting. He asked visitors to sign the log and also those that would like to make public comments to sign the comments log. This portion of the meeting is to consider a proposal to the board to change rules allowing hunting on Antelope Island, not an item that’s new to us, it has been passed around for over 12 years. Chair Bentley asked Director Tullius to present the rule as it has been prepared jointly between DWR and Parks and Recreation. He said we will have Director Tullius present the rule, then open the microphone for some public comments, and then turn the time over to Director Styler and Director Karpowitz if they would like to speak at that time. We will then entertain the motion.

Director Tullius said the process for this assignment from Director Styler and the legislature began following the session. Several things have occurred since then. The DWR Regional Advisory Councils have met, discussed, and voted on the Conservation and Sportsman Permit Rule that allows for the creation of standards and procedures for issuing the special Antelope Island State Park Conservation Permits for bighorn sheep and mule deer. It also defines the procedures for how the revenue will be distributed. The RACs voted and passed the rule in their May meetings at varying levels of discussion and voting, and the Wildlife Board discussed this at their June meeting. It passed with a 3-2 vote. Following that in mid-July, staffs from the Divisions of Wildlife Resources and State Parks, and our relative attorneys, met and began working on an MOU. What you have in front of you in this draft rule is
recommended language that came from our meeting regarding the parameters of the hunt. This will replace the rule that was originally in your packet because there were some last-minute changes. It is comprehensive. It gives the background and the current status. The only rule that applies right now is the rule allowing the bison hunt. It does give not only the authorization of a hunt, but also more information about the season dates, the hunting party size, the fees, access, and so on. It gives specifics that would be included in the MOU, but we felt would be better spelled out in a rule. Chair Bentley said the rule as written is allowing or providing for a hunt on Antelope Island for one year only. It talks about the dates, the amount of time, divides that between two permits, one each for bighorn sheep and for mule deer, which will be a draw hunt included in March in the big game drawing. The other two are permits that will be offered as conservation permits for bid at the Hunt Expo in February. It limits the number of days the hunters can be in the field. It sets the rules for access to the island, specifically that outlaws any ATV or wheeled vehicle use in conjunction with the hunt other than on roads, but foot travel and horse travel are okay.

Chair Bentley read the list of those that would like to make comments. He asked those to come forward. He asked that comments be kept as brief as possible.

Red Oelerich, publisher of Outdoor Utah Adventure Guide and Journal, handed out copies of the Outdoor Utah Adventure Guide to the board members. The Outdoor Utah Adventure Guide is 23 years in business. They are working on their 24th edition right now. They are partners with the Utah Office of Tourism in distribution of the magazine, primarily in western states where they do their marketing, California, Arizona, Colorado, Las Vegas, and so on. Over those 23 years, they have published many, many articles about state parks at the request of their partners at the Utah Office of Tourism to support the fine organization of Utah State Parks. Of those, Mr. Oelerich has counted at least 10 that have either been a feature article on Antelope Island or an interior article on the island itself. He pointed out that the magazine he handed out earlier, has a feature cover story about Antelope Island. They have a readership of approximately one-half million in the areas he mentioned. They print 300,000 and the state mails out approximately 200,000 to 250,000. With the pass-along readership, they estimate that about a one-half million people see this. When they have a cover story like that, they receive a number of e-mails and calls requesting additional information either through their office or the Utah Office of Tourism. They try to answer them honestly. Mr. Oelerich said they don’t cover hunting. He said it would be very difficult for Outdoor Utah to support a ruling that allows hunting on Antelope Island. He urged the board members to consider it. He said Outdoor Utah is violently opposed to any action that allows hunting on Antelope Island. He hopes the board will take that into consideration.

Cris Draper said it is a great honor for him to have this privilege to stand in front of these fine folks. He said we have a unique opportunity here in Utah as citizens to be able to do just this, to come up and speak our voices. He said we also have a unique resource that we are talking about today, unlike anything found almost anywhere else in the United States. This is something he has been involved with personally for over 11 years now as a news reporter, as a magazine reporter, and he has talked to the general public of Utah over and over and he would estimate that 70 to 80% of the people totally agree with his position on this. He said we have a unique resource out there and in fact, is the only one in the state that requires a biologist. He said we walk a very delicate, fine line here. We cannot take away the right for the biologists to be able to manage that island and the animals that are on that island. That is what we pay them for and we need to definitely take their considerations into mind. We also walk a fine line here with the general public of Utah and their support of the Utah State Parks. They are overwhelmingly against this matter, as Mr. Draper is. He said he is a hunter and has seen animals out there. He said if he had the money, he would pay what these permits are going to go to. He said unfortunately for probably 99% of the people in Utah, this permit is never going to be a reality they will ever see. He understands the State Parks needs money and Antelope Island needs money. He thinks we are setting a precedence here that not only opens a Pandora’s Box for all our state parks becoming preserves for the rich and famous, for those that can pay the high dollars to be able to go in there. He said we take away those rights from the citizens that pay the taxes to support it, that are out there using the resource on a daily basis, a yearly basis maybe, but they are using it and they violently oppose this. He thinks one of the reasons we don’t have more support at meetings like this is because the general public says, “We go, we speak our minds and it doesn’t matter. The decision is made before we ever get
Mr. Draper said he thinks a decision of yes on this matter will only solidify that and cement it even further into the general population. The 70 to 80% that does not hunt, that has no concern with hunting, we are going to definitely turn them not only against hunting, but against Antelope Island and the State Parks Board. He definitely encouraged the board members to consider these matters when they are making their vote today. He appreciates the time to speak in front of the board today.

Mr. Miles Moretti, President/CEO of the Mule Deer Foundation, thanked the board for the opportunity to be here today. They are a 501c3 wildlife conservation group that is headquartered here in Salt Lake City, but they have members all over the United States and in Canada and Mexico. Mr. Moretti said that as an organization they do support hunting on the island. They feel that is a viable management tool. They think it is a valuable resource out there and think that hunting is compatible with the uses on the island. He said the two tags are to be auctioned at the Western Hunting and Conservation Expo. Being a partner with Sportsmen for Fish and Wildlife in that expo, they bring in over 25,000 people and raise over $10 million at that expo for wildlife and conservation in Utah and the Intermountain West. They have received a grant for the last four years and will again this year for the fifth year of the Expo, from the Office of Tourism to promote that expo, promote hunting, promote conservation, and promote economic development in the wildlife conservation arena. They think we have a valuable resource here in Utah with our wildlife. He said it is not all about money, but when you have one tag it is about money and not necessarily biological. This last year the Mule Deer Foundation set an all-time record auctioning state auction tags for state wildlife agencies and Indian tribes of $1.8 million. Over 90% of that went back to the agencies or the tribes and went on the ground for wildlife conservation, habitat improvement, and wildlife transplants. That is a model that works around the country. It just so happens that mule deer is a species that is in high demand for hunting right now. They sold the statewide Utah Governor’s Tag, which some people call it, for $260,000; they sold the Arizona statewide deer tag for $177,000; and their friends at Arizona Deer Association that had the second tag in Arizona sold that for $205,000. They also sold the Colorado Statewide Deer Tag for $130,000. Those are just some examples of what kinds of funds can be raised. At this point this is a one-year hunt, but he hopes it expands and can be done in the future. One of the nice things he likes about this is that we give a rich person an opportunity to bid on this and bring a lot of money to the table, but we also give the public a chance to draw. He likes that. Utah does this with their Conservation Permit Program. For every statewide tag they have, they allow sportsmen to put in for a drawing. Yes, the odds are high, but so is any lottery or any kind of raffle. The fact is that this is an idea that can help us raise much-needed funds for this park. This is truly a jewel of the West. Mr. Moretti lives in North Salt Lake and watches the most beautiful sunsets in the world every night over Antelope Island, but to him it would make a complete experience if he could hunt that island because he believes that is part of what our heritage should be in management of our state parks. He thanked the board and appreciates the time to be here.

Mr. John Petroff, former Mayor of West Point, near the Antelope Island Causeway, and is now currently one of the commissioners in Davis County. He is here briefly to speak on behalf of the citizens of Davis County and say that he has never met anybody in the county whom he has talked to, until he heard Mr. Moretti, that is really in favor of the hunting. He said all of the efforts they’ve made in trying to advertise and to enhance the experiences of the people as they come to visit Utah, have been centered around that island. If you look at every document they have printed through the Davis Area Convention and Visitors Bureau, and so forth, they have all had pictures of that island. That island is the main focal point of everything they do out there. He understands the pressures of what goes on here and so forth, but felt it was important that he speak on their behalf. By far, the vast majority of the citizens prefer we don’t open this up to hunting and are afraid as to where this might lead. Mr. Petroff enjoys hunting and knows that shooting one deer is probably not going to make a lot of difference out there. He has talked to people who really understand that herd out there quite well and says what we really should be doing if we’re going to hunt on Antelope Island is hunt the doe. He said that’s where the problem is, we have more doe than buck by far and that’s the real problem. That’s what we need to do if there’s a conservation effort, but obviously that doesn’t bring in any money. He thanked the board for their time and said he represents by far the vast majority of the citizens.

Byron Bateman, President of Sportsmen for Fish and Wildlife. Mr. Bateman represents over 10,000 members here in the state of Utah and also lives in Davis County and has visited Antelope Island.
several times throughout his career. He said when he was in the National Guard before they built the causeway or the road all the way out there, they used to drive their trucks out there on some of their weekend excursions. He said hunting is a historical, traditional part of Antelope Island. It was previously a working cattle ranch and a sheep ranch. He said a good friend of his used to bid on the cattle over there on the barge, unload them on the island to winter them over there and then bring them back and take them to the mountains for the summertime for the grazing. As Miles said, we can help you raise money. It is a multiple use and we shouldn’t be discriminating against any groups within the state. Hunting is a great part of the state. As Miles said, the Department of Tourism has given them a grant, their fifth grant this year, to promote tourism, hunting tourism. People come here to hunt, come back to ski, and come back to recreate. He said we have such a fantastic state from the red rocks in the south, to the Alpine Mountains and the Uintahs, and then the beautiful sunsets like Miles mentioned out there across the Great Salt Lake. We have several gems in this state. Hunting is part of our life, part of our tradition, and part of our history. We have people who are willing to help promote wildlife in the state of Utah by spending large amounts of money for wildlife to help generate whatever we need that money for—for habitat work, transplanting more animals out there to have more animals on the island. It would be nice to see more antelope out there. We have a great buffalo herd. They had the opportunity to capture forty bison off the Henry Mountains and brought them out to the facility on Antelope Island over the past year. Unfortunately, they weren’t able to take them right back out to transfer them to the Book Cliffs, but they used our facility to feed the bison for a couple of months. They then took them out and turned them loose in the Book Cliffs. He said the facilities on Antelope Island are first class and the wildlife is first class and the sheep out there. It is an area we use for transplants and other parts of the state were able to start some new herds. The money they would raise for State Parks, even though it’s just a one-time deal, is available for whatever we would like to use it. It’s available to Parks. They have already talked to their customers and they are willing to step up and spend the money to help out with the program. As Miles mentioned, through the Conservation Permit Program in the state, they have been able to rehabilitate over half a million acres so far by selling different permits in the state of Utah and raising money and putting that money back on the ground. They have been able to increase the herds. They’ve been able to start new herds by transplanting, bringing sheep in from other states and Canada, to help grow our wildlife in the state of Utah and make it the wonderful place that it is. He asks that the board seriously consider allowing this hunt to take place, two deer and two sheep. As Miles said, there will be one draw tag for the general public so the general public gets to participate and there will be two individuals that will spend large sums of money to have that opportunity, knowing that money will go back into good use to rehabilitate the habitat, hopefully on Antelope Island. He asks the board to consider that and vote accordingly.

Chair Bentley asked if there was anybody else that would like to speak. There wasn’t anybody else.

Chair Bentley invited Department of Natural Resources Director Mike Styler to speak. Director Styler apologized for missing some earlier comments due to a phone call. He said the Department balances things every day. We have the Division of Oil, Gas and Mining who are out presiding over the drilling of oil, gas, and mining and that often conflicts with wildlife and other things. We have found that we can do both. We find that sometimes Parks and Wildlife will have some contest and we find that we can do both. In moderation, we can do all the things that everyone likes to do on public lands in Utah. We can provide the potential for people to recreate in all the many ways they like to recreate in Utah. One of the things that people seem to not want to admit is that there already is a hunt on Antelope Island, it’s a bison hunt. Whether you believe it’s a fair chase hunt or not, it’s a hunt. It’s done discreetly, it doesn’t cause any problems, it doesn’t interfere with the tourism, and it provides some recreation and some wildlife management that’s important, as well as the round-up. As you saw in the past presentation by Director Karpowitz, for wildlife health reasons, this is an important way to provide for that wildlife management. It will provide some recreation for a few and it will also provide some revenue for the park. He thinks when this one-year experience goes and passes, you’ll find the sky didn’t fall in, that it worked and was discreetly done. As you read the rule, you’ll find a lot of thought was put into that rule. It has been written so as to make the least impact and have very little public problems, as little as possible. He feels this is something that can be done to meet the intent language that was given to us by the legislature. He thinks it can be done in a discreet, thoughtful way without causing any problems. He hopes when we look back
on this in a year or two, that we’ll say, “I don’t know why we had so much fuss about this. It came off
smoothly, no problems.” That’s on the condition that we vote for it today. He hopes the board will. He
thinks it can be done in that way and it will be a credit to parks and to the state.

Chair Bentley asked the board members if they would like to make any comments, before he
speaks. Board member Bill Bleak said he recognizes that there are legitimate issues and constituencies
on both sides of this issue. Certainly people want to come to Utah to hunt deer or sheep. They can
already do that. The question really is do we want to have hunting on Antelope Island. Mr. Bleak would
like to back up one step—the thing that bothers him the most about this issue is the way it’s been done.
The proper representatives to decide this issue ought to be the legislature that represents all of the
different entities, all of the different constituencies in the state of Utah. Nationally, without debating the
pros and cons of any sort of legislation that has recently been passed, the thing that’s been the most
irritating to many people is the nature with which that legislation has been passed, as if it’s been passed
some of it as a trick without an honest-to-goodness up or down vote. It is Mr. Bleak’s belief that to actually
have proper representation for all of the citizens of Utah and the different points of view, ought to be the
legislature that passes this kind of a thing. He would encourage the board to vote against this. That
doesn’t mean there wouldn’t be a hunt, it might delay it a little bit, but the legislature ought to be the one
that makes this decision. He said the people he has talked to have said the best thing we could do is give
it back to the legislature. The intent language, he doesn’t know if it’s clear the intent language is financial.
It is certainly an issue in the state, we certainly wouldn’t want to turn away good money. But, would we
have a hunt for say $35,000 as opposed to the $200,000 figure that’s been passed around? Would we
have this hunt regardless of the amount? Mr. Bleak says that to him, given that $200,000 is much more
than he has in his checkbook, could we guarantee that this amount would be available year after year,
realizing that we are only passing a vote for a single year? He feels there are certain resources that are
also valuable. He said if somebody said they wanted to hunt big game and shoot an elephant and they
want to shoot the one at Hogle Zoo, he thinks a lot of people would say that those animals are there for
some other reason. He feels it’s the same with Antelope Island, it’s a game preserve as much as anything
else and those animals are there for other reasons. Not that we’re opposed to hunting, that we’re
opposed to tourism. If you want to come to Utah to hunt bighorn sheep, you can already do that. The only
question is should we allow it on Antelope Island? Mr. Bleak recognizes that legislative intent is an
important thing. As you all know, this legislative intent was kind of stuck in the bill of bills at the very last
minute. It’s not something that gets clearly bedded. There is not even necessarily a clear understanding
of what’s in the bill of bills. This is late at night, pushing midnight and people are thinking, “I just want to
go home.” He doesn’t believe this has been properly bedded by the legislature. Not that he opposes
hunting, he does not, but he believes the legislature ought to be the one to give an up or down vote on
this issue.

Vice Chair Marty Ott said each of the members of the board have heard his perspective on this
many, many times. He shared with them a six-page paper that outlines his perspective. He encourages a
no vote.

Board member Irene Hansen said she had three hours to listen to the news early this morning on
her three-hour drive to Salt Lake this morning. She said it put things in perspective about what we’re
doing here today, which is very, very important. In the big picture of the life and death issues going
around, she felt excited to come here today because we make a difference in our neck of the woods. She
said in all reality, she hopes we don’t have winners and losers here today because this can be win-win.
By that, she means it’s perfectly okay to have one place in Utah, of course there are municipalities and
private property where there’s no hunting, where we don’t hunt. On the other hand, it is okay if we pass a
one-time hunt that brings money back to the resource. We are not voting on whether to hunt or not on
Antelope Island, there’s already a hunt. She says she hopes today we leave being glad that we can make
this decision and not getting it too far out of the scope that it is and second of all, that we do have a win-
win proposal here. Both decisions are, in her opinion, perfectly acceptable and reasonable for what’s best
for the state parks.

Board Member Joe Hull said he hasn’t received one phone call on this issue. Mr. Hull discussed
the issue of leaving this up to the legislature, he has served many years in the legislature. He knows it
was put in the last night of the legislature and knows it was debated. He knows when that happens, the power-to-be puts it in and it’s not to be rolled over, it’s serious stuff. It was debated that last night. He doesn’t think it’s a smoke screen. He said if the board leaves this vote to the legislature it would be a bad, bad decision for the board. This is one of the few policy boards in the state. He sits on a few boards, most of them are advisory, you advise and they can take your advice or they might not. A policy board sets policy; legislators set policy; and if we renege and decide not to vote and allow the legislature to set policy, not only do we offend them in this issue, but we give them the message that maybe we are an advisory board and that’s what it ought to be treated as. So he feels we must, as a board, stand up and deal with the issue on this level.

MR. JAREN DAVIS MADE A MOTION TO APPROVE THE 2011 ANTELOPE ISLAND STATE PARK SPECIAL MULE DEER AND BIGHORN SHEEP HUNT FOR 2011.

Chair Bentley would not accept the motion at this time, as he hasn’t been able to speak. He asked Mr. Davis if that was okay. Mr. Davis said it was as a friend, but he finds it fascinating that he as the chair would have a position that would be contrary. Chair Bentley said he wouldn’t be voting except for in the instance of a tie.

Chair Bentley said he was appointed to the State Parks Board a little over seven years ago. He said one of the first issues presented to him was the hunting issue at Antelope Island. While he was golfing at that time and an individual came up to him (an officer for the Sportsmen for Fish and Wildlife organization) and made a remark about the Parks Board and their recent refusal to allow a hunt on Antelope Island. He said to Mr. Bentley, “So you’re going to be one of those who refuses to take the money that we’re going to give you to go out and shoot one of those big bucks.” He went on to say that they had donors that were willing to pay $130,000 to come out and shoot a buck. That was his first association with the issue. It opened Mr. Bentley’s eyes in a hurry about the motives for allowing a hunt on Antelope Island. He said he’s a hunter, loves to hunt, and he would love to have his name drawn out of the hat for an Antelope Island deer or bighorn sheep tag; however, “Director Styler, I don’t think it’s a good idea if this is approved today that either one of us put our name in that hat next year because there’ll be a lot of hell to pay if either your name or mine shows up as the one single drawer on that tag.” He doesn’t feel this issue is biological or financial, it is mainly to allow somebody who wants to shoot a big buck on Antelope Island to be able to pay to shoot a big buck on Antelope Island. The secondary tag is just that, secondary to the main purpose. Because we need money, that’s the secondary purpose. The bottom line is the opportunity for somebody to shoot one of those monstrous bucks and who wouldn’t want to do that? Chair Bentley referred to the manual for the Executive Boards for the state. He read the definition of the policy boards in Utah. He said their job as a board is to make policy for the benefit of the general public and they are to perform their duties in accordance with statute and department policies. He said this morning we spent time talking about the resource management plan for Wasatch Mountain State Park. Not that long ago, the board approved the resource management plan for Antelope Island State Park. When a resource management plan is made for any of our state parks, there is an organizing and stakeholders meeting held to come up with the mission of the park, what part that park plays in their area, problems with the park, and the opportunities to make the park better. He noticed in the Wasatch Mountain State Park RMP that there were 16 people that participated in that process and said there were probably at least that many that participated in the Antelope Island RMP. He said basically the RMP is the marching orders for the management of the park. He asked Antelope Island State Park Manager Ron Taylor how many activities on the park are dictated by the RMP. Mr. Taylor answered, “all of them.” He said there is no reference in the Antelope Island State Park RMP to have hunting as a recreational activity. There has been a recent addition to the plan, the Wildlife Management Plan, that says hunting can be used as for bighorn sheep as a biological control tool if necessary when all other tools have been exhausted. As a policy board, by yielding to the legislature’s intent language to approve a hunt solely on that and not on the sound management policies and the RMP, then we are walking away from our responsibilities as board members of a policy board. In our previous meeting, it was mentioned by the representative that introduced the intent language that the $200,000 that would be available to Antelope Island would actually decrease the amount of money that would go to Antelope Island from the state general fund. Mr. Bentley is not sure if that is the case or if he was just thinking about that, but if that’s the case, we have a net increase of zero funds for Antelope Island because that’s the amount of money we
would have received anyway. He said he has heartburn on how this has been handled and in his conversations with several of the board members, the main reason for some voting for this hunt is that they are afraid the legislature will be vindictive and make us pay during the next session if they don’t pass it. He has a hard time being held hostage. He asked if there were any other comments and if not, asked Mr. Davis to restate the motion.

MR. JARENDAVIS MADE A MOTION THAT THE BOARD APPROVE THE 2011 ANTELOPE ISLAND STATE PARK SPECIAL MULE DEER AND BIGHORN SHEEP HUNT. MR. JOE HULL SECONDED THE MOTION AND ASKED TO SPEAK TO IT.

Mr. Hull said there are a few people in the audience and himself that were on the Antelope Island Resource Management Plan team. He said they did a lot of work. He said there were a few on that team that were upset because they weren’t heard. Mr. Hull said he made many motions and wasn’t recognized and he got upset. He said they talked about ATV use and different things on the island. Because of that, they dealt with that issue and discussed it. There were amendments made at a previous board meeting. As far as the biological management, they had experts come to the island that said this was a definite must in keeping the ram herd healthy. It gets to a point that you hear so many different views from people, as well as the interpretation of professionals, it gets very confusing. Mr. Hull said he has to make his vote according to as he deciphers everything that comes through to him and he filters it, tries to see what the sources are, how much the folks understand what is going on there, etc. He said he hasn’t had it brought up to him in the area he represents and he is one that represents Antelope Island on the board. He said he has brought it up and as he has talked to people, he has tried not to bias them. He would explain the issues of hunting and they would say they didn’t want hunting. He would explain that the biologists say to keep a healthy herd, you have to remove a certain amount of the rams or the herd becomes unhealthy and you have to transport them, etc., and that’s costly, upwards of $10,000 a ram. If you move it to be hunted somewhere else, State Parks would have to pay for that removal because nobody else will. That is a deficit spending to Mr. Hull. He is not a hunter, he doesn’t hunt big game. He would tell people that there are individuals out there that will pay up to $80,000 plus for a permit to take a ram. They look at him with their eyes rolling and say, “Why don’t you do it then?” He gets an opposite view from what he’s heard from general groups. Individuals have told him if we do it discreetly, behind closed doors, and it benefits that way and you’re going to lose them anyway. He said we had four or five of the large deer herd walk off the island last year and come back. We tried to catch them, some were poached. He feels we’ve got to do something and we need to be frugal in how we do it and that’s why he seconds the motion.

Mr. Eli Anderson asked about the language in the rule and the rationale for it. He said where we talked about fees, it says day-use fees will be waived, but they will be assessed for camping fees and he doesn’t understand that rationale. Director Tullius said the reason they went that route is because of the fee they are already paying for the permit and for the auction. It was just a point of discussion between the two divisions that they felt day use fees could be waived. This is the same way the bison hunt is handled.

Chair Bentley asked if there were any other comments about the motion and how it stands. There were no more comments, so he asked for a vote on the proposal to allow hunting on Antelope Island as presented.

CHAIR BENTLEY SAID THE VOTING FOR THE MOTION IS 4 TO 2 AND THE MOTION PASSES. HE WAS CORRECTED ON THE NUMBERS; VICE-CHAIR MARTY OTT CALLED FOR A DIVISION. CHAIR BENTLEY EXPLAINED A DIVISION IS WHERE WE DETERMINE THE EXACT COUNT. HE ASKED EACH BOARD MEMBER TO STATE THEIR VOTE AND THE VOTES ARE AS FOLLOWS: JAREN DAVIS, I; JOE HULL, I; GLENN GREENHALGH, I; LOIS BULLOCH, I; MARTY OTT, NAY; IRENE HANSEN, I; BILL BLEAK, NAY. THE VOTE IS 6 TO 2, MOTION PASSES.

Chair Bentley complimented the division for their work and their cooperation with DWR in putting this together. It has been a lot of work and has been a long-time controversial issue. He looks forward to
working with DWR and State Parks and Recreation to make sure this happens as positively as possible for the benefit of the park and those that are participating. He appreciates all of the board members for their participation in this meeting and let’s move forward.

He offered to take a quick break for those that would like to leave the meeting, but everybody is welcome to stay if they would like.

Mr. Jaren Davis asked Chair Bentley if he could appoint a personal privilege; he said he doesn’t know if this is the best venue to do it, but he has a little bit of emotion. He wanted to address this particularly after people left, but he wants to say it out of respect and love. He is offended by some of the comments that were made in insinuating that the decision was made based on pressures from the legislature. He said he has not had any; he has very close relationships with the legislature. He said they could and would contact him, he believes. He has heard from no other fellow board members that they have had that pressure. Mr. Davis is not a hunter. He said he killed a bird once and it hurt him so bad emotionally that he can’t hunt. That’s not his makeup. This for him is a very difficult situation, talking about killing so he comes from a unique perspective in that. To him, he looks at what has been suggested to them biologically and he looks at the comments that are made by the public where they suggest they need the money. He came to this decision with a great deal of deliberation, with individual thought, and so that insinuation is offensive to him. He just wanted Chair Bentley to know that. Chair Bentley said that insinuation wasn’t directed at every member of the board.

Ms. Lois Bulloch said she is one that talked to her legislators and they did indicate to her that they would appreciate if she would vote in favor of the motion. However, she didn’t let it stop there, she visited with many of her constituents and she brought it up at the Coordinating Council, which is made up of all the mayors and the county commissioners in her county. She said she did her due diligence and it was overwhelming in favor of this motion. She kind of resents that insinuation also because she did her due diligence and talked to many different constituents and that’s the feeling she got from them.

Mr. Bill Bleak said he didn’t know if it was such an enormous issue, but at our last meeting there was a comment that a member of our board made that specifically said that their legislative representative said that there would be repercussions to State Parks if we didn’t pass this. Chair Bentley said that was one of the bases of that comment.

Upcoming Board Meeting

The next scheduled meeting will be held on Thursday, November 4, 2010, at Camp Floyd. The meeting schedule for 2011 will be: Thursday, February 3rd; Thursday, May 19th; Thursday, August 18th; and Thursday, November 3rd.

VICE-CHAIR MARTY Ott MADE A MOTION THAT THE STATE PARKS BOARD CONVENE INTO A CLOSED SESSION TO START THE NEXT BOARD MEETING FOR THE PURPOSE OF DISCUSSING REAL ESTATE AND CONTRACT STRATEGY AND LITIGATION ISSUES, PURSUANT TO THE CONTRACT EXEMPTION AT UTAH CODE ANNOTATED 52-4-5 (1A). MR. ELI ANDERSON SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.

MR. ELI ANDERSON MADE A MOTION THAT THE STATE PARKS BOARD MEETING BE ADJOURNED.