

**BOARD OF UTAH STATE PARKS AND RECREATION MEETING  
DEPARTMENT OF NATURAL RESOURCES  
SALT LAKE CITY, UTAH**

**September 28, 2011**

**Present:**

Lois Bulloch	Irene Hansen	Joe Hull
Tom Guinney	Mary Tullius	Fred Hayes
Karen Krieger	Deena Loyola	Wendy Wack

**Via Conference Call:**

Jaren Davis	Kimberly Schappert	Glenn Greenhalgh
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**Visitors:**

Scott Strong	Jeremy Shaw	Steve Bates
Ivan Djambov	Barbara Riddle	Jeff Rasmussen
Kent Soltzer	Leon Tate	Derek O'Donnell
Jeff Packer	Elaine Packer	Dave Harris
Chris Haller		

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Board Member Lois Bulloch welcomed board members and staff to the board meeting.

Ms. Bulloch asked board members for approval of the board agenda.

**MR. JOE HULL MADE A MOTION THAT THE BOARD APPROVE THE STATE PARKS AND RECREATION BOARD AGENDA AS PRESENTED. MS. IRENE HANSEN SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**Approval of Minutes**

Ms. Bulloch asked board members for review and approval of the February 3, 2011, board meeting minutes.

**MS. IRENE HANSEN MADE A MOTION THAT THE BOARD APPROVE THE MINUTES OF THE MAY 19, 2011, BOARD MEETING AS PRESENTED. MR. JOE HULL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**New Board Member Introductions**

Ms. Bulloch welcomed the new board members and turned the time over to Director Mary Tullius for introduction. Ms. Tullius mentioned that Ms. Irene Hansen was appointed by the Governor for a third term on the Board, which is somewhat unprecedented. He felt what Ms. Hansen brings to the State Parks Board is very important. We welcome her back for a third term. Mr. Marty Ott has been appointed for a second term. Tom Guinney and Kimberly Schappert are the two new board members appointed by the Governor. Director Tullius asked each one to introduce themselves.

Ms. Kimberly Schappert is calling in today from the Lake Powell office. Ms. Schappert lives in Moab and has been involved in local politics at the county council level. She works with the Moab Trail Alliance and writes grants. She is happy to be on the State Parks Board.

Mr. Tom Guinney spent some time in the U.S. Navy. He has been involved in the restaurant business for quite some time. He moved from California to Utah in 1980 to continue in the restaurant business. He owns the Market Street Grill, going on 31 years. He has served on the Salt Lake Valley Board of Health for 10 years; Board of Governor's of the Salt Lake City Chamber of Commerce; Utah Tourism

Industry Coalition Board; and the Board of the Visitor's Convention Center; private sector of Homeland Security Emergency Preparedness; Voice for Utah Children; and some industry affiliations. He is looking forward to serving on the Utah State Parks Board.

Ms. Bulloch asked the current board members to introduce themselves also.

Board Member Irene Hansen introduced herself and said she is happy to be serving on the State Parks Board. She is a UTIC member. She loves the State Parks system and the people. She said it is a privilege to be serving another term on this board. She works with Economic Development in Uintah County.

Board Member Joe Hull introduced himself. He lives in Weber County. He served on other boards and on the Legislature for 27 years. He sat on the appropriations and sub-committees dealing with State Parks as a legislator. He has enjoyed sitting on the State Parks Board and has been able to visit every state park over the last three years. He spends a lot of time at Antelope Island. He is a retired educator.

Board Member Lois Bulloch introduced herself. She is from Cedar City and has been an Iron County Commissioner, and has served as the chair of the Frontier Homestead State Park Board. She said it has been a learning experience for her and is very passionate about State Parks and the people that work for State Parks.

Board Member Jaren Davis introduced himself. He is joining us via telephone from California. He prefers to attend these meetings in person, but had an opportunity to travel to California and make a real estate presentation this week. Mr. Davis is absolutely in love with our state and everything it has to offer. He served on the Quality Growth Commission. He is honored to be serving on the State Parks Board.

Director Tullius said besides these new board members being appointed by the Governor, she received a letter from the Senate expressing their support for these members also.

Board Member Glenn Greenhalgh introduced himself. He works full-time for Juab County and has worked there for about 27 years. He has been on the State Parks Board for six years and has thoroughly enjoyed his time. Due to his economic development background, he has assisted State Parks Board with becoming more business-like. He has served on the Governors Rural Partnership Board and several others dealing with economic development issues in Utah. He appreciates being able to serve on the board.

### **Board Member Training**

Ms. Bulloch turned the time over to Director Tullius. Mary referred the board members to their board binders, which includes a section on the Board Member Handbook and includes a PowerPoint presentation that was put together by former Board Chair Scott Parson. Ms. Bulloch suggested each board member review this information.

### **Role of State Parks Board**

Ms. Bulloch asked Ms. Hansen to give us a brief description of what the role of the board members includes. Ms. Hansen said it's about people, places, and partnerships. She said one of the challenges of the board is how we partner and work with the communities, the legislature, etc. She said becoming familiar with State Parks and understanding the opportunities available. We need to make sure that as partnerships go forward, more partners jump on board. We need to go forward and identify the opportunities and challenges.

Mr. Hull was asked to discuss the different types of boards there are in the State. He said the majority of them are at the request of the Governor and some are at the request of the Legislature. He

explained the different types of boards; the State Parks Board is a policy board. There are a limited number of policy boards; therefore, we are of a legislative design. What this board votes on are rules, so it is important that we are familiar with the public and the parks that we each represent so we can make judicial decisions.

Ms. Bulloch asked if anybody has any questions on what has been discussed so far. Mr. Guinney asked if the Legislature looks at fees. Mr. Hull said the State Parks Board establishes the fee schedule and it will then go before the Legislature for their approval.

### **Board Member Elections**

Ms. Bulloch will accept nominations for the Board Chair and then will vote by secret ballot. The board members on the telephone will be called by a staff member to get their vote. We will follow the same process for Vice-Chair. Mr. Davis nominated Ms. Irene Hansen as the Board Chair. He explained his reason for nominating her. He mentioned that Ms. Hansen assisted him when he began his term on this board. She is not only exceptional and capable, but would lead us to some wonderful things in difficult times in State Parks. Ms. Schappert nominated Mr. Marty Ott for the Board Chair.

**MR. JOE HULL MADE A MOTION THAT THE NOMINATIONS FOR THE CHAIR OF THE STATE PARKS AND RECREATION BOARD CEASE. MS. IRENE HANSEN SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

The Board members present turned their votes in and the ones on the telephone were called by a staff member to record their votes. The votes were counted and Ms. Irene Hansen will be the new Chair of the State Parks Board.

Nominations were opened for Vice-Chair. Mr. Joe Hull nominated Mr. Jaren Davis and Ms. Schappert nominated Mr. Marty Ott.

**MR. JOE HULL MADE A MOTION THAT THE NOMINATIONS FOR THE VICE-CHAIR OF THE STATE PARKS AND RECREATION BOARD CEASE. CHAIR HANSEN SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

Ms. Bulloch turned the meeting over to the new Board Chair Irene Hansen. Chair Hansen thanked the board members for electing her as the chair. She thanked the past chairs and vice-chairs of the board that she has worked with. She doesn't feel she is capable of filling the shoes of the past chairs. She did say nobody loves state parks more than her. She hopes the board members know they can call her anytime and the staff knows she is a cheerleader for State Parks.

### **Board Member Reports**

Chair Hansen said she had a great time at the Family Day at Starvation State Park a couple of weeks ago. She said the campground was full. That event has grown from about eighteen people to between four and five-hundred.

Board Vice-Chair Jaren Davis said he looks forward to serving as the Vice-Chair and under Chair Hansen's leadership. He said he and his family have had a great summer and they have visited several state parks. He said the staff treated his family very well during their visits. The dedication of the employees is the most impressive to Mr. Davis.

Board Member Kimberly Schappert said she has quite a bit to do with Dead Horse Point State Park. She assisted with the resource management plan and with the bike trail. She and her husband ride their bikes quite often. She also has visited Green River State Park after the flooding to see the golf course. She said being on the board gives you a different perspective when visiting the parks. She talked with State Parks Ranger James Morgan this morning before the meeting. She was pretty

impressed with his responsibilities as the only ranger at Lake Powell. She has a lot of appreciation for the park staff and what they do.

Board Member Glenn Greenhalgh said he has visited quite a few state parks this summer. He participated in the first round of interviews for the park manager at Yuba State Park. He has had the opportunity to talk with a few legislators about the budget cuts. He feels like we have good support from them, but feels like we need a cheerleader. He enjoys the association he has with state parks.

Board Member Tom Guinney said he will focus on the business plans. He said with being new to the board and the Legislative session upon us, this is what he will work on until the end of the session.

Board Member Lois Bulloch said she looked at the newspaper in Cedar City yesterday morning and the headline was "State Pitches Local Support of Parks." She was afraid it was something bad, but it was regarding Larry Gray making presentations to local communities. She feels it will help the cause of State Parks. She has made arrangements to hold her 55<sup>th</sup> high school class reunion at Frontier Homestead State Park. She is very excited about this. She said Mr. Larry Gray is a great region manager. He takes her on a tour of the parks in the Southwest Region quarterly. She suggested that each region manager do this with the other board members. They have a lot of good things going on at Frontier Homestead. There are a lot of new exhibits coming up. The park manager, Todd Prince, has been able to get some local funding.

Board Member Joe Hull has visited a couple of parks, but not as many as he wanted to. He visited Starvation and was really impressed with the area. He spent some time at the Bear Lake also. She has visited with several people regarding State Parks. He has spent some time at Antelope Island and participated in the Road Trip event that was held there. He said there are some good friends through the Road Trip group. He also attended the Balloon Stampede. He loves visiting state parks.

#### **Director's Report**

Director Mary Tullius talked about the information contained in the binder that has been given to the board members. She will update the Legislator/Board Member/Park, County List and then email it to the board members. She mentioned the State Parks Fact Sheet. This is a good report on State Parks and is used a lot to share information with others for advocacy. There was a Leadership meeting held last week and our sections were asked to give an end-of-the-year report. Director Tullius was so impressed with these reports, she has put them together and given to the board members. There was a series done in the Salt Lake Tribune this summer and we have made copies for each board member. We began a new fiscal year in July with a budget of \$3 million less than the year before. Financial Manager Mark Forbes left State Parks in July. We were sad to see Mark leave, but we were very excited to hire Scott Strong. She introduced Mr. Strong to the Board. We have put specific park information "Economic Benefits Tool Kits" on our website. We have been putting together our budget information for 2013. We had to do this with \$2.8 million less, which means that we had to unfund some parks, but hope to be able to recoup that. This goes through DNR and they prioritize those and then through the Governor's Office. It then goes to the Legislature. We have requested to use our restricted funds. She had the opportunity last month to attend the NASPD conference. There was a lot of good information at this conference. This association has created a group called America's State Parks. They also talked about how to become more entrapaneurial as a state park system at this conference. Many of the things that were talked about during this session, we are already doing.

Deputy Director Fred Hayes said he enjoys attending the board meetings. He welcomed the new board members and congratulated the new Chair and Vice-Chair. Due to the budget cuts, we have had several personnel changes over the last couple of months, which created some movement within the Division. Jeff Rasmussen is the new Northern Region Manager; Cheston Slater is the new park manager at Yuba; James Morgan moved into the Assistant Boating Ranger at Lake Powell; Jeremy Cook is now a ranger at Bear Lake; Jeremy Shaw as park manager at Antelope Island; Chris Haramoto is now the park manager at Hyrum; John Sullivan moved into the Assistant Park Manager at Antelope Island. The East Canyon park manager position is vacant and will be filled this winter. Floyd Powell retired and Jonathan Hunt went to Scofield; Mike Nealley retired from Starvation and we chose not to fill that position. Starvation was complexed with Steinaker and Red Fleet. We still have some

positions to fill. We are working on some morale issues with a few people. There has been some flooding damage from the heavy snowfall this year—at Green River and East Canyon, we are working with FEMA to replace the breakwater at Utah Lake. We're doing well and survived a very busy visitor season. There are a lot of new things happening at the parks. He is very excited about what the future holds for us. The business plans will be very helpful. He told a story of an anonymous donation to Kodachrome. He mentioned that our 4-wheel drive representative on the OHV Advisory Council, Todd Adams, lost his battle with cancer last week. Mr. Joe Hull asked Mr. Hayes about losing so many of our law enforcement positions and if anything is being done about that. Mr. Hayes explained that a task force has been created to look into the law enforcement issues within the Department. Director Tullius said there were a lot of legislators that did not really realize that we were cut by \$3 million. This has been a real challenge and we have gone through a lot of tough times trying to arrive at a balanced budget. We eliminated 23 full-time positions and decommissioned 22 law enforcement positions. We still don't know for sure what the impact of these budget cuts will be. Our staff is dedicated to taking care of visitors. We are going to go to every park manager at the end of the first quarter to see where they are in their budget to make sure each park is okay. We believe there will be some serious situations that we will have to deal with. She is very impressed with the people that have been promoted over the last couple of months. They are very passionate about their jobs.

Deputy Director Karen Krieger said our marketing, public affairs, and promotional efforts are more important than ever right now. Our website has been redesigned to be more accessible and more informative. Ms. Deena Loyola was instrumental in providing information for the Salt Lake Tribune articles. She is also coordinating our efforts with the APL golf tournament that is coming up next year. She also works with several other organizations to make sure we're working in coordination with their groups for tourism. We are very lucky to have Ms. Loyola and her entire staff working for us. The Reservations Office and call center was very busy this summer. Reservation fees were up this past fiscal year. Robin Watson, the volunteer coordinator, has been very busy. Volunteers are very important to us at this time. Ms. Watson's role has also increased with the Friends groups. Our Heritage Resources Coordinator Justina Parsons-Bernstein has been looking for outside funding and outside promoters for our events. Her goal is to have our interpretive programs underwritten next year. She has also been coordinating our Rockin' Utah program. We held seventeen events this past year. She helps with interpretive and outreach programming at the parks. The business planning section will report later in the meeting. Mr. Scott Strong is our new financial manager. He started in this new position on July 11, which is the busiest time of year for the Accounting section. He has already made a great difference in our Leadership team. We are delighted to have him on board. It has been a time of great change and has been a lot of work for everybody. It may take a couple of years before we have all of the data to recognize the changes.

Chair Hansen thanked the Leadership team for their reports. She thanked the staff for all of their hard work in these difficult times.

### **Antelope Island Hunting Rule Proposal**

Deputy Director Fred Hayes reviewed the background for the Antelope Island hunting proposal. He discussed the rule change, which is included in the board packet. We may need to make some changes based on the lessons learned after the first hunt takes place this November. We are asking the board members to modify the rule to allow access specifically for that hunt. It modifies the dates and pre-season scouting opportunities. This rule authorizes the hunt for 2012. Jeff Rasmussen, Jeremy Shaw, and Steve Bates have joined us for this discussion. Vice-Chair Davis asked for clarification of this vote. The board has already authorized the hunt for 2011, but we are asking for a hunt authorization for 2012. Ms. Schappert feels it is premature to authorize a hunt for every year, and asked about holding a hunt every other year until we find out if it works. Mr. Hayes explained how we got to this point. Ms. Schappert asked how the board feels about this hunt. Chair Hansen said it was a gut-wrenching decision when the board voted on this. It took a toll on the board and the staff researching and working on this issue. It was a difficult vote. She feels that we need to hear from staff at Antelope Island. Steve Bates, Wildlife Manager at Antelope Island said there is no biological reason a hunt cannot be authorized for next year. There was significant revenue generated from the authorization of this hunt and is being utilized on Antelope Island. Mr. Joe Hull was asked if the board has a choice in this. He said the Legislature may have made the Parks Board an advisory board rather

than a policy board if we didn't choose to authorize this hunt. From his personal standpoint, he feels that we need to get some lobbying together on the hill to change the intent of this to clarify the rule. Ms. Bulloch said we really won't know how this works until the hunt is over in November and feels we are approving something for 2012 that we really don't know about. Mr. Hayes said the timing is such that we either need to approve or disapprove the access for the hunt so Wildlife can go through their process. If we learn lessons during the 2011 hunt that show we need to make changes in this decision, we can do that. Ms. Schappert asked if the park is closed during the hunt; no, we don't have any intention of closing it. There will only be four hunters on the Island at any given time. Mr. Hull said it's time we have a debate on the house and senate floor on this issue so they can get a good perspective from that point of view. Ms. Bulloch said it's totally for financial reasons and they're looking for more ways to provide more funds for state parks. There were comments that it is not just financial. Ms. Schappert said she feels like we're backing down and not standing up for what our mission really is. We need to lobby on the hill and get more information out so we are all on the same page. Chair Hansen said if this is the permanent intent from the legislature, they need to have a discussion so they are aware of the total situation. Chair Hansen feels like we have minimized the impact with the research that has been done. Ms. Bulloch asked if it would be appropriate to make the motion to approve it with it being noted that we need to revisit it. Mr. Hull said he would like to have the motion state it is only for these two years. Ms. Schappert said there needs to be some evaluation before we approve a 2013 hunt. Ms. Bulloch said it is important that we have data from this year's hunt. Mr. Greenhalgh agrees with what has been said so far and suggested we have two separate motions, one with how we work with the legislature and the other on how we work with the 2012 hunt. Mr. Hull said he doesn't like having intent language every year and said it's bothersome to him. He feels like after the 2012 hunt, it needs to be out of intent language and rather a bill. Ms. Schappert asked what the appropriate motion would be. Mr. Hayes said the appropriate motion is to have the board approve the amendment to Rule 651-637 either as presented or as modified by the board.

Chair Hansen asked if there are any public comments.

Mr. Kent Soltzer, Economic Development Director for Davis County, came forward for comments. He read a few comments from a few emails that have been shared here recently. While we applaud the efforts to balance the state's budget; however, we do not feel that the relatively limited amount of revenue from a hunt justifies the loss of animals. Mr. Soltzer said he grew up in Wasatch County and grew up hunting, but this isn't a hunt. The short-term benefits of one-time revenue stream are off-set by the diminishing loss of the Island's attraction, which is the wildlife. He said he agrees with the park that one or two animals may not diminish the herd, but he's hunted long enough to know that when you shoot at animals, they run and they will hide. The attraction of visitors out of the region or area coming in wanting to see animals, the animals see a car or person approach, they will leave, it's just natural instinct. As a business person, Mr. Soltzer said he sees danger signs whenever any business resorts to selling long-term assets for current operating funds. It doesn't work, it's not the right mentality. Your sources and uses of funds are always considered whenever a business decision is made. Tourism is one of Utah's principal economic drivers and it is to Antelope Island. Rather than sell the animals, he feels it would be more appropriate to raise the fees to enter the park. People are going there to see the animals. One or two is not going to diminish the herd, but it will diminish the opportunity to see the animals. He has ridden on horseback on the Island and has seen the animals, and they are beautiful. He said it is not a hunt, unfortunately it's a slaughter. He suggested raising the fees to raise money. He also suggested letting the hunt go on as legislatively designed and see what happens before authorizing a hunt for 2012.

Barbara Riddle, President/CEO of Davis Area Convention and Visitors Bureau, came forward for comment. She handed out a copy of an email that she sent last night. She wants to go on record indicating that the Davis Area Convention and Visitors Bureau is a strong player in the marketing and promotion of Antelope Island. It is the second largest attraction in Davis County. It is a unique environment where visitors coming from outside of the community can feel like they're at home on the range where the buffalo and the deer and the antelope play. The Chamber of Commerce has gone on record as being in opposition of the hunt on Antelope Island. The Davis County commissioners have opposed the hunt on Antelope Island, as have the Friends of Antelope Island. She asked as the board

members make their decision, the local community where Antelope Island resides, oppose the hunt. She shared some of the advertising they have partnered with State Parks in providing. They say Antelope Island is like their own little Yellowstone. She said Steve Bates has done a great job in the management of wildlife at Antelope Island. She urged the board members to not continue the hunt on Antelope Island.

Chair Hansen said they appreciate all of the support from Davis County.

Mr. Steve Bates wanted to clarify a few things. He appreciates Davis County and their support and totally agrees that it is the wildlife that is the main attraction at Antelope Island. Antelope Island is probably an average size unit for bighorn sheep. He said it is going to be a hunt for the bighorn sheep, contrary to what some people are saying. He said it is rugged country. He said the deer hunt may be different. They have been placing cameras on the Island to watch the animals. He said the deer hunt may not be as challenging as the bighorn sheep, but it will still be a hunt. He said the bison hunt has been going on for several years and hasn't changed their behavior. He said the mule deer and the bighorn sheep are hard to see.

Ms. Bulloch asked Mr. Hull what the ramifications would be for not passing this for 2012. Mr. Hull said his personal feeling is that he would approve this the way it is with the cut-off time saying we wouldn't approve this again. He said the Legislature is not the same as it was when he served. He feels if we don't approve their intent language, but there would be a war on the hill over it. He doesn't want to start a war that doesn't need to be, but he would like to see this come to a head. He said there are very few people on the hill that know fully what's going on. He said there is a very large power in the leadership. Ms. Schappert asked how Davis County felt about this. Ms. Barbara Riddle explained what happened during the 2010 legislative session.

Chair Hansen asked the board if they are comfortable making a motion. Ms. Bulloch said she was.

**MS. LOIS BULLLOCH MADE A MOTION THAT THE BOARD APPROVE THE AMENDMENT TO RULE 651-637 AS PRESENTED. VICE-CHAIR JAREN DAVIS SECONDED THE MOTION. BOARD MEMBERS KIMBERLY SCHAPPERT AND TOM GUINNEY ARE OPPOSED. THE MOTION PASSED.**

Mr. Hull suggested the Board draft a letter stating our uneasiness with having to deal with the intent language every year. It is important they put it in a form of legislation rather than intent so the public can have dialogue. It is important to note that the local legislators are opposed to this. It may be a good idea to have them pursue legislation. Director Tullius suggested the letter be addressed to the Appropriations sub-committee and copy it to the legislators in Davis and Weber County.

Chair Hansen said she will try to work with the staff to draft a letter that can be sent out to the board members to ask for the pros and cons to be weighed out with the legislators. It is an issue that would be nice to know how the public feels. We do need to be a little bit cautious that these are state parks, not just local parks. The local input is invaluable and absolutely necessary. Vice-Chair Davis said he has felt no pressure and takes offense to the comment of blowing over. This decision is very painful for him, as he has never been a hunter. He feels the decision should be made based on the biological information. He doesn't want the vote to be pressured. Mr. Greenhalgh said he agrees with Vice-Chair Davis. He would like a motion made asking that the letter be drafted so it is in the minutes to begin that dialogue. He feels it is important that the entire legislation be aware of the issues.

**MR. JOE HULL MADE A MOTION THAT CHAIR HANSEN AND VICE-CHAIR DAVIS, ALONG WITH PARK STAFF, DRAFT A LETTER TO THE LEGISLATURE ASKING THAT THE ANTELOPE ISLAND HUNTING ISSUE BE BROUGHT TO THE FLOOR FOR A FULL DISCUSSION. MR. GLENN GREENHALGH SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

Mr. Joe Hull asked Ms. Riddle if the legislators in Davis County are willing to get this legislation started. She feels there would be at least one or two that would be very willing to do this. She also said she is happy to help in any way she can to start this process.

### **Intent Language Draft Report**

Director Tullius referred the board members to the one-page report on Legislative Intent Language. She reviewed this document.

This information will be presented on October 19. We are interested on your feedback and comments on this document. This has been a lot of work. Mr. Hull said staff has done a great job with this document. He explained the process of intent language and that it is law. He feels sad that we've had to do this. He is adamant that State Parks should receive general funds. He feels the Legislature is destroying State Parks by putting intent language in. Ms. Bulloch said her concern is that there is nothing about philosophy or what state parks contributes to the state. It's sad that it has to come down to money. Mr. Hull said he feels like State Parks is doing a great job. Director Tullius suggested that as many board members as possible be at the Capitol when this is presented. She will let everybody know the time as soon as she finds out.

Chair Hansen said this was a hot topic at the Utah Rural Summit last month. She said this is painful and shocking for a lot of the rural leaders. She feels we need to do some work beforehand in talking with legislators.

### **Fee Schedule Proposal**

Chair Hansen turned the time over to Director Tullius to give the background on this. Director Tullius said we didn't have support from the Legislature last year to move forward with the fee schedule, so it is being brought back to the board at this time. She turned the time over to Financial Manager Scott Strong to review the fee schedule. He explained the rules the Board is being asked to vote on today. The division has reviewed the fees that were presented to the board last year. This is what is being presented today. We are recommending that the Board approve these rules as presented. Chair Hansen asked if there are any questions regarding Mr. Strong's presentation.

**MR. JAREN DAVIS MADE A MOTION THAT THE BOARD APPROVE THE AMENDMENT OF R651-611-2. MR. JOE HULL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**MS. LOIS BULLOCH MADE A MOTION THAT THE BOARD APPROVE THE AMENDMENT OF R651-611-4 AS PRESENTED. MR. JOE HULL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

Deputy Director Hayes mentioned that this brings all parks together as far as stay limits. There are still a few sites that park managers can designate as long-term sites in off-shoulder seasons.

Director Tullius referred the board members to the comparison fee chart. As we move forward with this, we plan to talk with legislators over the next couple of months regarding the fees. Chair Hansen feels like this will be an important part of the solution for State Parks.

### **Concession Update**

Ms. Krieger said we have tried hard to refine our concession and special use permit program. She explained the special use permits are used for shorter-term events. For longer-term business partnerships, we use concession contracts. She explained the handouts that have been given to each board member. She just wanted to provide an update of some of the business partnerships we are involved in. The Special Use Permit list gives you an idea of the types of events that are being held at our state parks. We are strong partners with many organizations. Chair Hansen asked if this list is confidential or if she is able to share it with



others. Ms. Krieger said it is not confidential. Director Tullius said a portion of this, i.e., percentages, is probably not something we want to pass out to the public.

### **Business Planning Summary**

Planning Coordinator Leon Tate referred the board members to the handout they were given today regarding the Business Planning Update. He explained the resource management planning process.

The Planning Section staff has been steadily shrinking. We now only have 1.3 staff now. Mr. Tate introduced Derek O'Donnell as the planner. Business planning becomes the focus of the Planning Section. Mr. Hull asked about the resource management plans versus the business plans. We will still be doing RMPs as time permits. They are two separate documents that will compliment each other. Director Tullius wants the board to know that we want to be more adaptive to what the legislature is asking us to do. It was very difficult getting business plans completed for each and every park. We hire resource managers as park managers, not business planners. Leon and Derek created a business plan template. We wanted to share these business plans across the Division so the parks can share ideas. Ms. Bulloch wonders if the legislature realizes that you have to spend money to make money. She feels like we should make them aware that we are trying to become more like businesses, but our funding has been cut. Mr. Hayes mentioned that they asked the park managers to report back on how they spend their PEIP money. He shared a story from Kodachrome. Mr. Hull asked if a private entity came in and offered a portion of the costs for some type of improvement, would we be more excited to get on board. She said we definitely would be. Ms. Krieger said Mr. Tate wears about 50 hats and is essential to Parks. She explained some of the tasks that Mr. Tate does for the division.

### **Friends of Utah State Parks Update**

Chair Hansen welcomed the President of the Friends of Utah State Parks, Mr. Jeff Packer, and his wife, Elaine. Mr. Packer said their board is growing--they have 3 Vice-presidents and 15 directors. They have representation from almost every corner of the state. He invited the board members to join the Friends group and attend their meetings. They have developed a website. They have probably raised about \$6,000 so far for the purpose of supporting State Parks. He said their intent is to help restore the \$2.8 million as ongoing funding. He has met personally with the Governor and Senator Peter Knudson from the Box Elder County area. He has reviewed the audit and the response from Utah State Parks. He said one thing they are addressing head-on is privatization. He discussed return on investment. He said whoever takes over parks, they need to be purchased. Mr. Packer has a meeting scheduled with Senator Hillyard next week and he is going to invite the auditor. He said there are several flaws in the audit. He is supportive of seeing parks have financial tools to look at their cost of operation and do everything they can to make expenses and revenues match. The Friends group wants to support what the board and the division is doing. He said the auditors said Parks has staff that sit around and do nothing in the off-season. State Parks has year-round activities. Mr. Packer said he sat through some of the legislative meetings with the former director of State Parks to discuss the budget. He said in order to defend the division, we need to be logical, credible, and not misconstrue the facts. Mr. Packer encouraged the board members to contact the legislators in their areas and help the Friends group. Mr. Guinney thanked Mr. Packer for his comments and said what is important is the ability to accomplish predetermined budgeted results in managing the parks. He said he will speak to the legislators in management terms. Mr. Packer said the Friends groups will become an umbrella organization for all different users. He said he has asked mayors, city council members, businesses, etc., to join the group and hasn't been turned down one time. He said the Friends group has bylaws and any group that joins them must submit their bylaws and they must mesh. Ms. Lois Bulloch applauded Mr. Packer for his efforts. Director Tullius thanked Mr. Packer for all of his efforts. There are some misperceptions among legislators--budget cuts, restricted funds that we haven't been using, and intent language.

We were supposed to go before the executive appropriations committee on September 20, and we did not do that because the fiscal analyst was going to make a report regarding the audit. Ron Bigelow from the Governor's Office talked with DNR Director Mike Styler regarding this report and it was suggested that this subject be taken off of the agenda.

### **Boating Rule Changes**

Boating Program Coordinator Dave Harris presented and reviewed the boating rule change that he is asking the board to approve.

**MR. JAREN DAVIS MADE A MOTION THAT THE BOARD APPROVE THE PROPOSED RULE CHANGE TO R651-209-1 AND R651-209-2 FOR ANCHORED AND BEACHED VESSELS AS PRESENTED. MS. KIMBERLY SCHAPPERT SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

### **Boating Advisory Council Bylaws**

Boating Program Coordinator Harris explained the request for approval of the Boating Advisory Council Bylaws. He reviewed the changes he is asking to be approved. Ms. Schappert asked about the specific users and to make sure all users are appropriately represented.

**MS. KIMBERLY SCHAPPERT MADE A MOTION THAT THE BOARD APPROVE THE PROPOSED CHANGES TO THE BOATING ADVISORY COUNCIL BYLAWS AS PRESENTED. MR. JOE HULL SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

### **Off-Highway Advisory Council Appointment**

OHV Program Coordinator Chris Haller reviewed the OHV Advisory Council's position on vacancies. There will be two vacancies as of December 31, 2011. He is asking that Mr. Ben Eaton be appointed as the Snowmobile User representative.

**MS. LOIS BULLOCH MADE A MOTION THAT THE BOARD APPROVE THE APPOINTMENT OF MR. BEN EATON AS THE SNOWMOBILE USER REPRESENTATIVE ON THE OFF-HIGHWAY VEHICLE ADVISORY COUNCIL. MR. TOM GUINNEY SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

Mr. Haller mentioned that he may be back at the next board meeting to ask that the number of members on the Council be increased. He will also be asking that the stickers issued for vehicles be reduced from two to one.

Mr. Joe Hull asked what a quorum consists of in the advisory councils. It needs to be a certain percentage of the number of council members appointed.

### **Utah Field House of Natural History Curatorial Facility Update**

Director Tullius deferred this discussion to Ms. Krieger, who explained what the process has been for the curatorial facility in Vernal. This development highlights the terrific partnerships that we have with communities around the state. In 2004 we opened a new museum, the Utah Field House of Natural History Museum in Vernal. At that time we had a partnership with the National Park Service, whereby the State would build the public side of the museum and we thought the Park Service was going to build the curatorial facility where we would co-locate our collections, etc. The funding for this side never happened and they pulled out of this agreement. Our collections have been stored in the old facility, which belongs to the county because we traded the property for the new museum for the old facility. Last year we hosted a dinner with the county officials in the Uintah Basin and we presented our solution for taking care of our collections. We were going to build a storage building to house our collections. The officials in that area offered to work together to build a curatorial facility. They have come up with a \$1.25 million grant and then they will donate \$250,000 towards construction of a curatorial facility that will be connected to our museum. We will be entering into a lease-to-own agreement with Uintah County for \$25,000 annually for fifty years. Chair Hansen said Uintah County was won over because of the State Park staff.

### **Next Meeting**

The next meeting is scheduled for November 3, 2011, but we probably won't need that meeting. Director Tullius feels like we can probably schedule a meeting for the latter part of January. Chair

Hansen suggested we wait to schedule a meeting and visit with Board members at a later time to set a date. She encouraged the board members to attend the Friends meetings that are held regularly.

**MR. JOE HULL MADE A MOTION THAT THE STATE PARKS BOARD CONVENE INTO A CLOSED SESSION TO START THE NEXT BOARD MEETING FOR THE PURPOSE OF DISCUSSING REAL ESTATE AND CONTRACT STRATEGY AND LITIGATION ISSUES, PURSUANT TO THE CONTRACT EXEMPTION AT UTAH CODE ANNOTATED 52-4-5 (1A). MS. LOIS BULLOCH SECONDED THE MOTION AND IT CARRIED UNANIMOUSLY.**

**MS. LOIS BULLOCH MADE A MOTION THAT THE STATE PARKS BOARD MEETING BE ADJOURNED. MR. TOM GUINNEY SECONDED THE MOTION.**